GVMC

GRAND VALLEY METRO COUNCIL

FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020



Vredeveld Haefner LLC CPAs and Consultants

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Vredeveld Haefner LLC

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INDEPENDENT AUDITORS' REPORT

January 26, 2021

Members of the Council Board Grand Valley Metropolitan Council Grand Rapids, Michigan

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Grand Valley Metropolitan Council (the Council), as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Grand Valley Metropolitan Council as of September 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 7 and the budgetary comparison information on pages 25 through 27 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Council's basic financial statements. The supplementary information is presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2021, on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

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MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

About the Council

Grand Valley Metropolitan Council (the Council) serves local units of government in the West Michigan area in different facets of transportation planning, environmental programs as well as with a Regional Geographic Information System Agency (REGIS). The Council was established in 1990 under Public Act 292 of the Michigan Public Acts of 1989. The Council is governed by a board appointed by participating municipalities.

Financial Highlights

GVMC

- Member dues were frozen at prior year levels for yet another year. GVMC is now fiscally sustainable to provide continuation of services in case of unforeseen economic issues. Careful planning and budgeting continue to provide an increase in the fund balance.
- Staffing costs and fringes continued to be monitored; planned staffing levels are adequate for the current services being provided.
- The Transportation Improvement Program resulted in 115 projects being obligated for a total federal amount of over \$86.5 million coming to the GVMC service area.
- The development of the 2045 Metropolitan Transportation Plan was completed and the Plan was formally adopted by GVMC and accepted by our federal partners.
- Despite the pandemic, GVMC staff safely used the van to assess road conditions for member jurisdictions and provided contract work assessing road conditions for five townships outside the MPO region.

<u>REGIS</u>

- The Regis member dues were frozen at prior year levels.
- All REGIS systems continue to provide solid system performance with zero down time for this fiscal year.
- GVMC/REGIS formed and administers the West Michigan GIS Users Group which has over 30 members from the public and private sectors. The group works together to share information, training, and best practices in GIS.
- Continuing to serve with increased collaboration the 19 member communities as a single source GIS provider.
- For the fourth year in a row, a REGIS member rebate was done. This year's total was \$150,000.

Environmental Programs Department

- NPDES MS4/LGROW dues were frozen at prior year levels for another year.
- Grant and donation revenue was approximately \$353,000.
- Earned revenue was over \$327,000, an increase from last year in part due to fee-for-service initiatives.
- Continued to facilitate MS4 permit requirements for all 23 member communities
- Working with the State of Michigan to get all documentation approved and permits issued.
- Several applications for additional grants submitted to federal, state, and local funders and agencies.
- Staffing levels are steady with 3 full time, 2 part time, and 1 GVSU Graduate Assistant.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Council's basic financial statements. The Council's basic financial statements comprise three components: 1) Government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide Financial Statements

The *Government-wide financial statements* are designed to provide readers with a broad overview of the Council's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Council's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Council is improving or deteriorating.

The *statement of activities* presents information showing how the Council's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the Council that are principally supported by fees and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The Council currently has no business-type activities.

Fund financial statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Council, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Council only utilizes governmental funds.

Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the Council's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Council's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances, provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Council adopts an annual appropriated budget for each of its funds. A budgetary comparison schedule has been provided for the General, REGIS, Environmental Programs, and REGIS Capital funds to demonstrate compliance with budgets.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required *supplementary information*. This is limited to this discussion and analysis and budget and actual schedules.

Government-wide Financial Analysis

The following table presents condensed information about the Council's financial position for the past two fiscal years. Net position increased \$174,187 during the year primarily as a result of matching expenditures with available grant funding. Total net position includes the investment in capital assets. Capital assets represent the capital assets held by the Council, net of related accumulated depreciation.

	<u>2020</u>	<u>2019</u>
Current and other assets	\$6,100,261	\$5,893,232
Capital assets	25,026	52,390
Total assets	6,125,287	5,945,622
Current and other liabilities	972,980	980,057
Long-term liabilities	62,929	50,374
Total liabilities	1,035,909	1,030,431
Net position		
Net investment in capital assets	25,026	52,390
Restricted for REGIS	1,391,784	1,405,007
Restricted for Environmental Programs	415,739	454,977
Unrestricted	3,256,829	3,002,817
Total net position	\$5,089,378	\$4,915,191

Income and Expenses

The Council's financial position improved during the year ended September 30, 2020 as a result of revenues exceeding expenses. A summary of revenues and expenses for the past two fiscal years is presented below.

	<u>2020</u>	<u>2019</u>
Program revenues		
Charges for services	\$1,183,372	\$1,154,434
Operating grants and contributions	1,292,611	1,807,545
General revenues		
Metro Council dues	270,361	270,361
Unrestricted interest income	34,063	45,402
Total revenues	2,780,407	3,277,742
Functions/program expenses		
Transportation	715,449	864,987
Administration	521,098	557,947
REGIS	648,238	618,013
Environmental programs	721,435	973,973
- / /		
Total expenses	2,606,220	3,014,920
Change in net position	174,187	262,822
Net position, beginning of year	4,915,191	4,652,369
Net position, end of year	\$5,089,378	\$4,915,191

Financial Analysis of the Government's Funds

As noted earlier, the Council uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

Governmental funds The focus of the Council's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Council's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a Council's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Council's governmental funds reported combined ending fund balances of \$5,127,281, an increase of \$214,106 from the prior year.

The general fund is the chief operating fund of the Council. At the end of the current fiscal year unassigned fund balance was \$3,315,827. The general fund reported an increase in fund balance of \$266,567.

The REGIS special revenue fund had restricted fund balance of \$1,135,695 at year-end and reported a decrease in fund balance of \$16,847 from the prior year.

The Environmental Programs special revenue fund had total fund balance of \$415,739 at year-end and reported a decrease in fund balance of \$39,238 from the prior year.

The REGIS capital projects fund reported total fund balance of \$252,618 at year-end and an increase in fund balance of \$3,624 from the prior year.

Budgetary Highlights

GVMC

With Covid-19 impacting operations, GVMC met all their requirements and goals. General fund budgeted grant revenue reflects the maximum amounts the Council could bill under the MDOT grants, but the actual costs the Council billed was less. The Asset Management pilot program was budgeted to have a carry over to the next fiscal year as all the funds could not be expended during the year. Actual expenditures through careful monitoring and wise spending resulted in expenditures being less than budget with resulting overall revenue exceeding expenditures beyond budgeted amounts.

REGIS

The anticipated budgeted revenues were very close to actual and close expense monitoring kept expenditures less than amended budgeted amounts, but with the \$150,000 member rebate, there was a slight decline in the fund balance. The Regis System continues to function with zero down time for the entire fiscal year.

Environmental Programs

The original budget for the environmental programs fund was reflecting the known information at the time for potential grants and the corresponding expenditures. The actual grant revenue was lesser than the budget due to some revenue being deferred until the next fiscal year along with total grants being less. The overall expenditures therefore proportionately decreased with the decrease in grant revenue. While expenses were controlled, due to the reduction in revenue, the environmental programs fund had an overall reduction in fund balance.

Capital Asset and Long-Term Debt Activities

The Council's capital assets consist of furniture and fixtures, equipment and vehicles. There were some computers added to capital assets during the current year. Additional information on capital assets can be found in Note 4 to the financial statements.

Debt activity consists of compensated absences payable. Additional information on long-term debt can be found in Note 5 to the financial statements.

Economic Factors and Next Year's Budget

<u>GVMC</u>

The Council is very mindful of the economic climate as well as the funding constraints at the state and federal levels which continue to affect the Council's members. The Council continues to provide high level services and increases those services without any dues increase to the members. The Council is dedicated to continue efforts to maximize revenue.

Significant revenues are being obtained through new grants, contracts, and fees for services. Membership dues for GVMC (and likewise all departments) were frozen at prior year's levels. The Council has now fully integrated the various departments with significantly increased opportunities for interdepartmental cooperation between Transportation, REGIS and Environmental Programs.

REGIS

The REGIS budget likewise maintained membership dues at the same level as the prior year. The overhead rate allocation continues to be a flat percentage based upon department wages which consolidated expenditures effectively to minimize overall costs. The budget also includes capital expenditures on the REGIS systems to keep the system running smoothly with cutting edge technology. The Regis Board along with the GVMC Executive Committee continues to analyze opportunities for collaboration with other governmental GIS providers and to build synergy through enhanced collaboration.

Environmental Programs

As GVMC Environmental Programs continue to successfully participate in regional projects, requests for involvement and leadership will continue to expand. Tremendous potential exists to successfully grow environmental service opportunities. The budget for next year reflects these initiatives and the Council understands its responsibility to manage resources well in order to meet objectives. Sustainability of the program has been furthered assured by monitoring expenditures so that the fund balance of the environmental department will grow in order to help provide services in case of unforeseen economic downturn.

Contacting the Council Management

This management discussion and analysis provides an overview of the current and prospective financial condition of the Council's operations and financial position. If there are questions concerning this report or if additional information is desired, please contact the Executive Director at Grand Valley Metropolitan Council, 678 Front Ave NW, Suite 200, Grand Rapids, MI 49504.

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BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION

SEPTEMBER 30, 2020

	Governmental Activities
Assets	\$ 5,658,949
Cash and cash equivalents Accounts receivable	\$ 5,658,949 433,910
Prepaid items	7,402
Capital assets, net	25,026
Total assets	6,125,287
Liabilities	
Accounts payable and accrued liabilities	495,403
Accrued compensation	48,855
Unearned revenue Noncurrent liabilities	428,722
Compensated absences	62,929
Total liabilities	1,035,909
Net position	
Invested in capital assets	25,026
Restricted for REGIS	1,391,784
Restricted for Environmental Programs	415,739
Unrestricted	3,256,829
Total net position	<u>\$</u> 5,089,378

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STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2020

		_	÷					t (Expense)
Functions/Programs	<u>Expenses</u>		fo	<u>r Services</u>	<u>Co</u>	<u>ntributions</u>	<u> </u>	<u>Revenue</u>
Primary government Governmental activities								
Transportation	\$	715,449	\$	238,033	\$	939,657	\$	462,241
Administration	Ψ	521,098	Ψ	5,000	Ψ		Ψ	(516,098)
REGIS		648,238		612,948		-		(35,290)
Environmental programs		721,435		327,391		352,954		(41,090)
1 0		·		,		,,		
Total governmental activities	\$	2,606,220	\$	1,183,372	\$	1,292,611		(130,237)
General revenues Membership Interest earnings								270,361 34,063
interest earnings								34,003
Total general revenues								304,424
Change in net position								174,187
Net position, beginning of year								4,915,191
Net position, end of year							\$	5,089,378

GOVERNMENTAL FUNDS COMBINING BALANCE SHEET

SEPTEMBER 30, 2020

	General		Special <u>REGIS</u>	Revenue Environmental <u>Programs</u>	Nonma Capita Projec	l ts	<u>Total</u>
Assets						_	
Cash and cash equivalents	\$ 3,929,061		1,147,531		\$ 252	618	\$ 5,658,949
Accounts receivable	294,092		1,650	138,168		-	433,910
Prepaid items	3,931	·	3,471				7,402
Total assets	<u>\$ 4,227,084</u>	\$	1,152,652	\$ 467,907	<u>\$252</u>	618	\$ 6,100,261
Liabilities and fund balances Liabilities							
Accounts payable and accrued liabilities	\$ 482,168	\$	1,490	\$ 11,745	\$	- 3	\$ 495,403
Accrued compensation	24,445		11,996	12,414		-	48,855
Unearned revenue	400,713	·	-	28,009			428,722
Total liabilities	907,326		13,486	52,168			972,980
Fund balances							
Non-spendable			o (= (
Prepaid expenditures Restricted	3,931		3,471	-		-	7,402
REGIS	-		1,135,695	-	252	618	1,388,313
Environmental Programs	-		-	415,739		-	415,739
Unassigned	3,315,827						3,315,827
Total fund balances	3,319,758		1,139,166	415,739	252	618	5,127,281
Total liabilities and fund balances	\$ 4,227,084	\$	1,152,652	\$ 467,907	\$ 252	618	\$ 6,100,261

RECONCILIATION OF FUND BALANCES ON THE BALANCE SHEET FOR GOVERNMENTAL FUNDS TO THE NET POSITION OF GOVERNMENTAL ACTIVITIES ON THE STATEMENT OF NET POSITION

SEPTEMBER 30, 2020

Fund balances - total governmental funds	\$ 5,127,281
Amounts reported for <i>governmental activities</i> in the statement of net position are different because	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Add - capital assets (net)	25,026
Certain liabilities, such as compensated absences, are not due and payable in the current period and therefore are not reported in the funds.	
Deduct - compensated absences payable	 (62,929)
Net position of governmental activities	\$ 5,089,378

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED SEPTEMBER 30, 2020

				Special	Revenue		Nonmajor Capital Projects		
				opoolai	Environmental	-	1.10,0000	:	
		General		REGIS	Programs		REGIS		<u>Total</u>
Revenues		<u></u>		112010	regrame		<u></u>		<u>rotar</u>
Federal grants - transportation	\$	905,567	\$	-	\$-	\$	-	\$	905,567
Federal grants - other		-	•	-	253,063	,	-		253,063
State and local grants		34,090		-	39,579		-		73,669
Membership and project fees		475,609		549,869	10,800		-		1,036,278
Other contributions		-		27,180	-		-		27,180
Donations		-			55,312		-		55,312
Charges for services		37,785		20,010	315,442		-		373,237
Interest income		34,063		12,265	1,149		3,624		51,101
Miscellaneous		-			5,000				5,000
Total revenues	_	1,487,114		609,324	680,345		3,624		2,780,407
Expenditures									
Current									
General government									
Salaries		656,001		298,214	301,015		-		1,255,230
Fringes		217,734		124,262	116,338		-		458,334
Grant specific and contractual costs		145,219		120,676	238,294		-		504,189
Professional fees		60,037		12,759	17,737		-		90,533
Legal services		-		4,542	-		-		4,542
Advertising		3,139		-	204		-		3,343
Insurance		6,734		3,328	3,553		-		13,615
Meeting expenditures		10,161		492	678		-		11,331
Dues and subscriptions		4,532		1,133	2,690		-		8,355
Equipment rental		2,703		1,042	1,028		-		4,773
Office supplies		7,553		2,300	3,012		-		12,865
Mileage		3,829		444	866		-		5,139
Postage		838		95	163		-		1,096
Electricity		1,576		1,654	635		-		3,865
Telephone		13,987		4,769	2,802		-		21,558
Professional development		1,685		-	1,211		-		2,896
Rent		70,216		27,092	28,923		-		126,231
Equipment		-		22,594	-		-		22,594
Repairs and maintenance		-		556	-		-		556
Pavement management vehicle		4,572		-	-		-		4,572
Miscellaneous		1,068		219	434		-		1,721
Capital outlay		8,963		-			-		8,963
Total expenditures	_	1,220,547		626,171	719,583				2,566,301
Net changes in fund balances		266,567		(16,847)	(39,238))	3,624		214,106
Fund balances, beginning of year		3,053,191		1,156,013	454,977		248,994		4,913,175
Fund balances, end of year	\$	3,319,758	\$	1,139,166	\$ 415,739	\$	252,618	\$	5,127,281

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2020

Net changes in fund balances - total governmental funds	\$ 214,106
Amounts reported for <i>governmental activities</i> in the statement of activities are different because	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense.	
Add - capital outlay Deduct - depreciation expense	10,654 (38,018)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	
Deduct - increase in compensated absences	 (12,555)
Change in net position of governmental activities	\$ 174,187

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NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Grand Valley Metropolitan Council (the "Council") conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies.

Reporting Entity

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the Grand Valley Metropolitan Council. There are no component units to be included. The criteria for including a component unit include significant operational or financial relationships with the Council.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities,* which normally are supported by member fees and intergovernmental revenues are reported in total. The Council has no business-type or fiduciary activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Member fees and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

All individual governmental funds are reported as separate columns in the fund financial statements.

The Council reports the following major governmental funds:

The *General Fund* is the general operating fund of the Council. It is used to account for all financial resources, except those required to be accounted for in another fund.

The *REGIS Fund* accounts for the accumulation and disbursement of resources for the Regional Geographic Information System activity.

The *Environmental Programs Fund* accounts for the accumulation and disbursement of resources for environmental programs.

Additionally, the Council reports the following fund type:

The *Capital Projects Fund* accounts for the accumulation and disbursement of resources for the capital needs of the REGIS activity.

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Member fees are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become measurable and available. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for reimbursement-based grants and interest which use a one year collection period. Grants and similar items are recognized as revenue when the related expenditure is recognized. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. Exceptions to this general rule include: (1) principal and interest on long-term debt and compensated absences which are recognized when due.

All governmental funds are accounted for on a spending or "flow of current financial resources" measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance is considered a measure of "available, spendable resources".

Budgets and Budgetary Accounting

Comparisons to budget are presented for the General, REGIS, Environmental Programs and REGIS Capital Projects funds. The Council follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to September 1, the Executive Director submits to the Council Board a proposed operating budget for the fiscal year commencing the following October 1.
- 2. Public hearings are conducted to obtain comments.
- 3. Prior to October 1, the budget is legally enacted through passage of a resolution.
- 4. Formal budgetary integration is employed as a management control device during the year for the funds.
- 5. The budgets for all funds are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 6. Adoption and amendments of all budgets used by the Council are governed by Michigan Law. The appropriations ordinances are based on the projected expenditures budget of the various functions of the Council. Any amendment to the original budget must meet the requirements of Michigan Law. The Council did amend its budget during the year. Any revisions that alter the expenditures at the function level within the fund must be approved by the Council Board.

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

Deposits and Investments

State statutes authorize the Council to invest in:

- a. Bond, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- c. Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- d. Bankers acceptances of United States banks.
- e. Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- f. Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- g. External investment pools as authorized by Public Act 20 as amended.

The Council's investment policy is more restrictive than state requirements and allows for investment in only the investment vehicles identified in items a., b. and g. above.

Accounts Receivable

All receivables are recorded at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Uncollectible balances are immaterial to the financial statements.

Capital Assets

Capital assets, which include furniture and fixtures, equipment and vehicles are reported in the governmental activities column in the government-wide financial statements.

Capital assets are defined by the government as assets with an initial, individual cost of more than \$3,000 and an estimated useful life in excess of two years. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at acquisition value (the price that would be paid to acquire an asset with an equivalent service potential in an orderly market transaction) on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

Depreciation on capital assets is computed using the straight-line method over the following estimated useful lives:

V - - ---

	rears
Furniture and fixtures	7-10
Equipment	5-7
Vehicles	5

Unearned Revenue

Funds report unearned revenue in connection with resources that have been received but not yet earned.

Compensated Absences

Under employee policy, employees have a vested right to receive payments for unused vacation benefits under formulas and conditions specified in the personnel procedures manual. Accumulated vacation time related to governmental funds is recorded on the statement of net position and not on the governmental fund balance sheets because it is not expected to be liquidated with expendable available financial resources.

Net Position and Fund Balance Reporting

Governmental funds report fund balance in the following five categories:

- 1. Non-spendable the related asset's form does not allow expenditure of the balance. The assets are either (a) not in a spendable form or (b) legally or contractually required to be maintained intact. Nonspendable fund balance would be equal to inventory, prepaid items, non-current financial assets, and the nonspendable portion of endowments.
- 2. Restricted the related assets can only be spent for the specific purposes stipulated by constitution, external resource providers, or as identified in enabling legislation.
- 3. Committed the related assets can only be spent for a specific purpose identified by formal resolution of the governing board.
- 4. Assigned the related assets can only be spent for a specific purpose identified by management as authorized by the governing board.
- 5. Unassigned is the residual classification and includes all spendable amounts not contained in the other classifications.

Fund balance can only be committed or assigned by resolution of the Policy Board.

Net Position and Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position/fund balance and unrestricted – net position/fund balance, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to use restricted resources first, then unrestricted resources as they are needed. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

Membership Dues

The Council receives dues from local units of government in West Michigan who wish to participate in the Council. Dues are computed on a per capita basis based on the most recent population data. Dues revenue is recognized as revenue in the year for which it is levied.

Grants and Other Intergovernmental Revenues

Grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental receivables and revenue when entitlement occurs. Reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditures/expenses are incurred.

Interfund Transactions

Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Transfers are used to contribute budgeted amounts from the REGIS fund to the General fund.

Long-Term Obligations

In the government-wide financial statements the long-term debt is reported as a liability in the governmental activities statement of net position.

Risk Management

The Council is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year the Council carried commercial insurance to cover risks of losses. The Council has had no settled claims resulting from these risks that exceeded their commercial coverage in any of the past three fiscal years.

2. EXCESS OF EXPENDITURES OVER APPROPRIATIONS IN BUDGETARY FUNDS

PA. 621 of 1978, as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the Council's actual expenditures and budgeted expenditures for the budgetary funds have been shown at the line item level while the legal level of budgetary control as set by the Board is at the function level. During the year ended September 30, 2020, the Council did not incur expenditures at the functional level in budgetary funds which were in excess of the amounts appropriated.

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

3. DEPOSITS AND INVESTMENTS

The balance on the financial statements for cash and cash equivalents of \$5,658,949 consists of deposits in a bank of \$2,711,399 and funds held in the Kent County Public Funds Investment Pool of \$2,947,550.

The balance in the bank is in a financial institution located in Michigan. State policy limits the Council's depository options to financial institutions located in Michigan. All accounts are in the name of the Council and a specific fund or common account. They are recorded in Council records at fair value.

Investment and deposit risk

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Council's deposits may not be returned. State law does not require, and the Council does not have, a policy for deposit custodial credit risk. As of year-end, the Council's bank balance consisted of an uninsured overnight repurchase agreement. This balance was collateralized with securities held by the pledging financial institution's trust department but not in the Council's name.

Interest Rate Risk. Council policy limits allowable investments to the Kent County Investment Pool as indicated in Note 1, the summary of significant accounting policies. There is no stated maturity date for the Council's investment in the Kent County Investment Pool. At September 30, 2020, the balance of the Kent County Investment Pool consisted of the following:

	Percentage of	
Investment	Pool Total	Maturity in Years
Government agency securities	13%	0-3
Certificates of deposits	53%	0-3
Deposits, money markets and other pools	34%	Not applicable

Credit Risk. State law limits investments to specific government securities, certificates of deposits and bank accounts with qualified financial institutions, commercial paper with specific maximum maturities and ratings when purchased, bankers acceptances of specific financial institutions, qualified mutual funds and qualified external investment pools as identified in Note 1, the summary of significant accounting policies. Council policy limits the allowable investments to investment in the Kent County Investment Pool. The investment in the Kent County Investment Pool is not rated as to risk. The Kent County Investment Pool is required to follow state law.

Custodial Credit Risk - Investments. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Council will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State law does not require and the Council does not have a policy for investment custodial credit risk. Custodial credit risk associated with the investment in the Kent County Investment Pool cannot be determined because the investment does not consist of specifically identifiable securities.

Concentration of Credit Risk. State law limits allowable investments but does not limit concentration of credit risk as identified in Note 1, the summary of significant accounting policies. The Council's investment policy does not have specific limits in excess of state law on concentration of credit risk. All investments held at year-end are identified above.

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

The Council categorizes its fair value measurements of investments within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Council has the following recurring fair value measurements as of year-end.

- The Council does not have any investments valued using quoted market prices (Level 1 inputs).
- The Kent County Pool investments are valued using a pricing model utilizing observable fair value measures of fund/pool investments and other observable inputs to determining the fair value of the securities making up the of investments fund/pool (Level 2 inputs).
- The Council does not have any investments that report fair value based on significant unobservable inputs (Level 3 inputs).

4. CAPITAL ASSETS

Capital asset activity for the year was as follows:

	Balance October 1, <u>2019</u>	Additions	<u>Deleti</u>	<u>ons</u>	Balance September 30, <u>2020</u>
Governmental activities					
Capital assets, being depreciated Furniture and fixtures	\$116,012	\$-	\$	_	\$116,012
Equipment and vehicles	636.925	Ψ 10,654	Ψ	-	647,579
Total capital assets, being depreciated	752,937	10,654		-	763,591
Less accumulated depreciation for	,	,			, ,
Furniture and fixtures	116,012	-		-	116,012
Equipment and vehicles	584,535	38,018		-	622,553
Total accumulated depreciation	700,547	38,018		-	738,565
Governmental activities capital assets, net	\$52,390	\$(27,364)	\$	-	\$ 25,026

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities	
Transportation	\$6,314
Environmental programs	584
REGIS	31,120
Total	\$38,018

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2020

5. LONG-TERM LIABILITIES

The following is a summary of the long-term liabilities transactions of the Council for the year.

Governmental Activities	Balance October 1, <u>2019</u>	<u>Additions</u>	Deleti	ions	Balance September 30, <u>2020</u>	Witl Or <u>Ye</u>	hin ne
Compensated absences payable	\$50,374	\$12,555	\$	-	\$62,929	\$	-

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6. LEASE

The Council leases office space under a lease agreement expiring June 30, 2024, with an option to renew for an additional five-year term. Rent expenditures for the office lease totaled \$126,231 for the year ended September 30, 2020.

The following is a schedule of future minimum lease payments required under non-cancelable operating leases with remaining lease terms in excess of one year as of September 30, 2020:

Year Ending <u>September 30</u>	<u>Amount</u>
2021	\$130,584
2022	134,502
2023	138,537
2024	106,223
Total	\$509,846

7. DEFINED CONTRIBUTION PENSION PLAN

The Council maintains the Grand Valley Metropolitan Council Defined Contribution Pension Plan which is administered through ICMA Retirement Corporation, and provides pension benefits to participating full-time employees. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are required to contribute at least 3% of eligible wages. The Council contributes 9% of each participant's eligible wages to the plan. The plan provisions and contribution amounts were established and may be amended by the Council Board. The Council's contribution to the plan amounted to \$108,745. Council employees made contributions to the plan totaling \$35,988. The accrued retirement payable at September 30, 2020 was \$3,300.

8. CONTINGENCIES AND GRANTS

Under the terms of various federal and state grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Management has estimated and recorded a liability for balances payable under grant agreements.

REQUIRED SUPPLEMENTARY INFORMATION

GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	Budget Amounts				_	Actual	Variance Positive		
Devenues		<u>Original</u>		<u>Final</u>		<u>Amount</u>	<u>(</u>	legative)	
Revenues	\$	1 274 702	¢	1 274 702	¢	005 567	¢	(460.006)	
Federal grants - transportation State and local grants	φ	1,374,793 25,000	\$	1,374,793 25,000	φ	905,567 34,090	\$	(469,226) 9,090	
6		475,140		475,140		475,609		9,090 469	
Membership and project fees Charges for service		475,140		47,500		37,785		(9,715)	
Interest income		47,500		45,000		34,063		(10,937)	
interest income		43,000		43,000		34,003		(10,937)	
Total revenues		1,967,433		1,967,433		1,487,114		(480,319)	
Expenditures									
Current									
General government									
Salaries		780,000		780,000		656,001		123,999	
Fringes		301,771		301,771		217,734		84,037	
Grant specific and contractual costs		461,700		461,700		145,219		316,481	
Professional fees		92,000		92,000		60,037		31,963	
Advertising		5,000		5,000		3,139		1,861	
Insurance		11,000		11,000		6,734		4,266	
Meeting expenditures		20,000		20,000		10,161		9,839	
Dues and subscriptions		2,750		2,750		4,532		(1,782)	
Equipment rental		5,000		5,000		2,703		2,297	
Office supplies		8,500		8,500		7,553		947	
Mileage		10,750		10,750		3,829		6,921	
Postage		7,500		7,500		838		6,662	
Printing		2,500		2,500		-		2,500	
Electricity		3,500		3,500		1,576		1,924	
Telephone		10,250		10,250		13,987		(3,737)	
Professional development		10,000		10,000		1,685		8,315	
Rent		85,000		85,000		70,216		14,784	
Repairs and maintenance		5,000		5,000		-		5,000	
Pavement management vehicle		57,300		57,300		4,572		52,728	
Miscellaneous		11,000		11,000		1,068		9,932	
Capital outlay		30,000		30,000		8,963		21,037	
Total expenditures		1,920,521		1,920,521		1,220,547		699,974	
Revenues over (under) expenditures		46,912		46,912		266,567		219,655	
Other financing sources (uses)									
Transfers in		4,519		4,519		-		(4,519)	
Net changes in fund balance		51,431		51,431		266,567		215,136	
Fund balance, beginning of year		3,053,191		3,053,191		3,053,191			
Fund balance, end of year	\$	3,104,622	\$	3,104,622	\$	3,319,758	\$	215,136	

REGIS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	Budget Original	Amounts Final	Actual Amount	Variance Positive <u>(Negative)</u>		
Revenues	original	<u>r mar</u>	Amount	(Negative)		
Membership dues	\$ 699,869	\$ 699,869	\$ 549,869	\$ (150,000)		
Other contributions	24,900	24,900	27,180	2,280		
Charges for services	20,837	18,833	20,010	1,177		
Interest income	15,750		12,265	(1,485)		
Total revenues	761,356	757,352	609,324	(148,028)		
Expenditures						
Current						
General government	000.050	000.050	000.044	0.700		
Salaries	300,950	300,950	298,214	2,736		
Fringes	127,117	127,117	124,262	2,855		
Contract services	75 000	75 000		15 250		
Software maintenance agreements	75,000	75,000	59,650	15,350		
Other contractual services	88,000	88,000	61,026	26,974		
Professional fees	9,000		12,759	6,241		
Legal services	1,500 1,000	14,500 1,000	4,542	9,958 1,000		
Advertising Insurance	3,750		- 3,328	422		
Meeting expenditures	1,000	1,000	492	508		
Dues and subscriptions	1,000	1,000	1,133	117		
Equipment rental	1,250	1,250	1,042	208		
Office supplies	4,900	4,900	2,300	2,600		
Mileage	750		444	306		
Postage	300	300	95	205		
Printing	500	500	-	500		
Electricity	1,975	1,975	1,654	321		
Telephone	6,125	6,125	4,769	1,356		
Professional development	5,000	5,000	-	5,000		
Rent	30,000		27,092	2,908		
Equipment and furniture	87,600	87,600	22,594	65,006		
Repairs and maintenance	1,500	1,500	556	944		
Miscellaneous	2,725	2,725	219	2,506		
	,					
Total expenditures	751,192	774,192	626,171	148,021		
Revenues over (under) expenditures	10,164	(16,840)	(16,847)	(7)		
Other financing sources (uses) Transfers out	(4,519)) (4,519)	_	4,519		
		,(4,010)				
Net changes in fund balance	5,645	(21,359)	(16,847)	4,512		
Fund balance, beginning of year	1,156,013	1,156,013	1,156,013	<u> </u>		
Fund balance, end of year	<u>\$ 1,161,658</u>	<u> </u>	<u>\$ 1,139,166</u>	\$ 4,512		

ENVIRONMENTAL PROGRAMS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	Budget Original	Amounts <u>Final</u>	Actual	Variance Positive <u>(Negative)</u>
Revenues				
Federal grants	\$ 401,100	\$ 401,100	\$ 253,063	\$ (148,037)
State and local grants	132,095	- ,	39,579	(92,516)
Membership dues	10,000	10,000	10,800	800
Donations	63,000	63,000	55,312	(7,688)
Charges for services	328,962	328,962	315,442	(13,520)
Interest income	1,450	1.450	1.149	(301)
Miscellaneous	2,000		5,000	3,000
Total revenues	938,607	938,607	680,345	(258,262)
– <i>w</i>				
Expenditures				
Current				
General government	004 000	004 000	004.045	00.005
Salaries	321,300		301,015	20,285
Fringes	128,106	,	116,338	11,768
Grant specific and contractual costs	413,275		238,294	174,981
Professional fees	14,425		17,737	(3,312)
Advertising	2,000		204	1,796
Insurance	3,000		3,553	(553)
Meeting expenditures	1,100	,	678	422
Dues and subscriptions	1,000		2,690	(1,690)
Equipment rental	1,000		1,028	(28)
Office supplies	3,250		3,012	238
Mileage	1,000	,	866	134
Postage	250		163	87
Printing	1,000	,	-	1,000
Electricity	750		635	115
Telephone	3,200		2,802	398
Professional development	4,000		1,211	2,789
Rent	26,000		28,923	(2,923)
Equipment and furniture	2,500		-	2,500
Repairs and maintenance	500		-	500
Miscellaneous	1,200	1,200	434	766
Total expenditures	928,856	928,856	719,583	209,273
Net changes in fund balance	9,751	9,751	(39,238)	(48,989)
Fund balance, beginning of year	454,977	454,977	454,977	
Fund balance, end of year	\$ 464,728	\$ 464,728	\$ 415,739	<u>\$ (48,989</u>)

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SUPPLEMENTARY INFORMATION

REGIS CAPITAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	Budget Amounts <u>Original</u> <u>Final</u>				<u>.</u>	Actual <u>Amount</u>	Variance Positive <u>(Negative)</u>	
Revenues Interest income	\$	4,650	\$	4,650	\$	3,624	\$	(1,026)
Expenditures Capital outlay		<u> </u>						<u> </u>
Net changes in fund balance		4,650		4,650		3,624		(1,026)
Fund balance, beginning of year		248,994		248,994		248,994		-
Fund balance, end of year	\$	253,644	\$	253,644	\$	252,618	\$	(1,026)